

Message Text

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PAGE 01 MOSCOW 08395 171442Z

53

ACTION NEA-10

INFO OCT-01 EUR-12 IO-10 ISO-00 ACDA-05 SAM-01 SAB-01

CIAE-00 DODE-00 PM-03 H-02 INR-07 L-03 NSAE-00 NSC-05

PA-01 PRS-01 SP-02 SS-15 USIA-06 SAJ-01 /086 W

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R 171257Z JUN 75

FM AMEMBASSY MOSCOW

TO SECSTATE WASHDC 0000V

INFO AMEMBASSY AMMAN

AMEMBASSY BEIRUT

AMEMBASSY CAIRO

AMEMBASSY DAMASCUS

USMISSION GENEVA

AMEMBASSY JIDDA

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY TEL AVIV

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GENEVA FOR MEPC DEL

E. O. 11652: N/A

TAGS: PFOR, UR, XF, IS

SUBJ: CPSU-ISRAELI CP COMMUNIQUE

1. SUMMARY. PRAVDA (JUNE 16) CARRIES COMMUNIQUE-LIKE DOCUMENT SUMMARIZING THE RESULTS OF A RECENT MEETING BETWEEN CPSU POLITBURO CANDIDATE MEMBER PONOMAREV AND ISRAELI CP GENERAL SECRETARY VILNER--AN INTERESTING COUNTERPOINT TO THE FORD-RABIN TALKS. COMMUNIQUE IS LARGELY DEVOTED TO A CPSU-ICP JOINT STATEMENT OF SUPPORT FOR STANDARD SOVIET FORMULAS ON A ME PEACE SETTLEMENT. HOWEVER, ON THE SOVIET-ISRAELI RELATIONSHIP IT BALANCES EXPLICIT SOVIET SUPPORT FOR ISRAEL'S SECURITY AND TERRITORIAL INTEGRITY WITH AN APPARENT TIGHTENING OF SOVIET LIMITED OFFICIAL USE

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PAGE 02 MOSCOW 08395 171442Z

CONDITIONS FOR NORMALIZATION OF SOVIET-ISRAELI RELATIONS.

END SUMMARY.

2. MAIN POINTS IN THE COMMUNIQUE'S TREATMENT OF MIDDLE EAST
PEACE FORMULAS ARE:

A. THE MIDDLE EAST SITUATION REMAINS "EXPLOSIVE" BECAUSE
OF ISRAEL'S "ANNEXATIONIST" POLICY WHICH DEPENDS UPON THE
BACKING OF "AGGRESSIVE IMPERIALIST AND ZIONIST CIRCLES."

B. THE PARTIES JOINTLY REAFFIRM THE NEED TO ACHIEVE A
"JUST, COMPREHENSIVE" SETTLEMENT AND AN ME PEACE BASED ON
KNOWN "UN RESOLUTIONS" (NOT UNSC RESOLUTIONS).

C. THE "DECISIVE CONDITIONS" FOR A ME SETTLEMENT ARE
JOINTLY SAID TO BE: TOTAL ISRAELI WITHDRAWAL FROM ALL ARAB
TERRITORIES OCCUPIED IN 1967, REALIZATION OF THE PALESTINIANS'
LEGITIMATE RIGHTS UP TO AND INCLUDING THEIR RIGHT TO "CREATE
THEIR OWN STATE," AND THE GUARANTEE (OBESPECHENIYE) OF THE
SECURITY AND TERRITORIAL INTEGRITY OF "ALL THE STATES OF THE
REGION, INCLUDING ISRAEL."

3. ON GENEVA, THE PARTIES JOINTLY STRESS THAT THE "MOST
APPROPRIATE FORUM" TO REVIEW ALL ASPECTS OF A MIDDLE EAST
SETTLEMENT AND TO WORK OUT APPROPRIATE DECISIONS IS THE MEPC,
WITH THE PARTICIPATION OF ALL INTERESTED PARTIES "INCLUDING
THE PLO." HOWEVER, THEY UNCHARACTERISTICALLY FAIL TO REFER
EITHER TO THE IMPORTANCE OF CALLING GENEVA QUICKLY OR TO THE
NEED FOR CAREFUL PREPARATION TO ASSURE THE MEETING'S SUCCESS.

4. THE QUESTION OF SOVIET PARTICIPATION IN GUARANTEES OF A
ME PEACE IS HANDLED OBLIQUELY. THE ISRAELI SIDE UNILATERALLY
EXPRESSES "SATISFACTION" AT THE SOVIET UNION'S READINESS TO
TAKE PART IN "INTERNATIONAL GUARANTEES" SECURING THE RIGHT OF
ALL STATES AND PEOPLES OF THE ME REGION TO INDEPENDENT EXISTENCE
AND DEVELOPMENT. WE SUSPECT THAT SOVIETS MAY HAVE WANTED THIS
ISRAELI RECOGNITION FOR THEIR OFFER TO OFFSET THE ISRAELI
GOVERNMENT'S OBVIOUS COOLNESS TO THIS SOVIET INITIATIVE.

5. ON NORMALIZATION OF RELATIONS WITH ISRAEL, THE COMMUNIQUE
APPEARS TO MAKE ONE INNOVATION. IT SAYS BOTH PARTIES "CONSIDER
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PAGE 03 MOSCOW 08395 171442Z

THAT THE SETTLEMENT OF THE MIDDLE EAST QUESTION ON A JUST BASIS
WILL CREATE FAVORABLE PREREQUISITES FOR THE DEVELOPMENT OF
THE RELATIONS OF THE SOVIET UNION WITH ALL STATES OF THE MIDDLE
EAST WITHOUT EXCEPTION, INCLUDING ISRAEL." THIS FORMULA,
WHILE MAKING A STRONG OFFER OF NORMALIZED RELATIONS WITH ISRAEL,
ALSO SEEMS TO TOUGHEN THE CONDITIONS BY TYING REESTABLISHMENT
OF RELATIONS TO A "ME SETTLEMENT" INSTEAD OF "PROGRESS TOWARD A
SETTLEMENT" A LA BREZHNEV'S JUNE 14, 1974 STATEMENT WHICH HAS

BEEN PRESENTED TO US AS THE COMPREHENSIVE AND DEFINITIVE
STATEMENT OF SOVIET POLICY ON THE QUESTION OF REESTABLISHING
RELATIONS WITH ISRAEL.
MATLOCK

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: POLITICAL SETTLEMENT, COMMUNIQUE, PARTY LEADERS, MEETINGS, FOREIGN POLICY POSITION
Control Number: n/a
Copy: SINGLE
Draft Date: 17 JUN 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: GolinoFR
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975MOSCOW08395
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: D750210-1084
From: MOSCOW
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19750643/aaaabmvs.tel
Line Count: 119
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION NEA
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: GolinoFR
Review Comment: n/a
Review Content Flags:
Review Date: 27 MAY 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <27 MAY 2003 by ifshinsr>; APPROVED <28 MAY 2003 by GolinoFR>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
06 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CPSU-ISRAELI CP COMMUNIQUE
TAGS: PFOR, UR, XF, IS, CPSU, ICP
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006